



OFFICE OF THE PRIME MINISTER

Plot 9/11 Apollo Kagwa Road, Kampala | P.O.Box 341 Kampala | Tel: +256 417 770641
Email: ps@opm.go.ug / lg@opm.go.ug | Website: www.opmgo.ug

Here is how your local government performed in 2019 in service delivery

Results of the annual Local Government Performance Assessment for 2019



Rt. Hon. Dr. Ruhakana Rugunda
Prime Minister



Hon. Magyezi Raphael
Minister of Local Government

Introduction:

One of the mandates of the Office of the Prime Minister is to monitor and evaluate the performance and implementation of Government policies and programmes across Ministries, Departments and Agencies, as well as Local Governments. It is at the Local Government level that the real test and results of service delivery can be seen. Therefore, the assessment of the performance of Local Governments is an important tool that shows how different LGs performed in key areas, with a view of identifying what needs to be done to improve and close any gaps.

What is the Local Government Performance Assessment System?

Local Governments are responsible for primary and secondary schooling, health centres and district hospitals, rural water schemes and other critical services. The Government is pursuing a range of reforms to the way it finances Local Government services such as these in order to ensure funding is adequate, equitable and efficient. As part of these reforms, the Government established a new annual Local Government Performance Assessment System in 2017 to encourage District and Municipal Councils to use the available resources more efficiently.

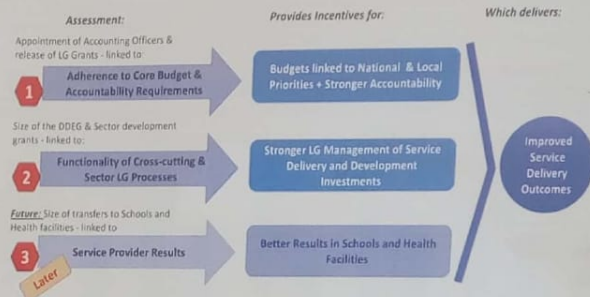
The results published today are for the third edition of the Local Government Performance Assessment, conducted between September and December 2019. The results have been used to inform Local Government budget allocations, the development of performance improvement plans for the poorly performing LGs, and partly contribute to the appointment of Local Government Accounting Officers for FY2020/21. The results have also been factored into the Government Annual Performance Report for FY2019/20 and will be used to devise strategies for addressing areas of weakness at both local and central government levels, spearheaded by the Ministry of Local Government through the Performance Improvement Plans.

How does the Local Government Performance Assessment work?

The Local Government Performance Assessment is divided into two main parts. First, the assessment of accountability requirements considers how well Local Governments are complying with the guidelines and laws issued by the Government to guide budgeting and financial management. This includes the status of the audit opinion issued by the Auditor General for each Local Government. Second, the assessment of cross-cutting and sector functional systems reviews other aspects of administration, including the processes used by the Local Government departments for Health, Education and Water services. In future, the Government is planning to add a third part to the assessment for service delivery units such as health centres and schools.

The Local Government Performance Assessment was conducted by independent firms. The assessment teams visited District and Municipal councils to check whether they were implementing best practices listed in the Performance Assessment Manual. The process was closely monitored by the Local Government Performance Assessment Task Force (chaired by the Office of the Prime Minister) and results were quality assured by a different firm, to ensure their credibility. This process will be repeated each year as part of the budget process.

Summary of the Local Government Performance Assessment



How is your Local Government performing?

Today the Government is presenting summary results of the Local Government Performance Assessment. The tables rank Local Governments on the overall average score (table 1) as well as the assessment of crosscutting processes (table 2) and the assessment of sector processes for Education (table 3), Water (table 4) and Health (table 5). Finally, there is a summary of (table 6) adherence to the six accountability requirements. More detailed scores are available in the overall Local Government Performance Assessment Report and the specific assessments published for each Local Government.

Higher scores mean that a District or Municipality is implementing more of the good practices set in the Performance Assessment Manual. No Local Government was expected to receive a perfect score in all areas and lower scores merely indicate that there is room for improvement. The top overall score was awarded to Kiruhura District with 91 out of 100. Kiruhura District also received the highest score in the assessment of Health sector processes while Kira Municipal Council had the highest score for cross-cutting processes. Katakwi District, Kapchorwa District and Bukedea District shared the top score in the Education assessment, while the highest score for the Water sector was shared by Ibanda and Bugiri Districts. Forty-five Local Governments met all six accountability requirements out of 146 which were assessed.

How will the results be used to allocate resources?

The results of the performance assessment have been used as one of the criteria to allocate development grants provided by central government to Local Governments in the FY 2020/21 Budget. The assessment of cross-cutting processes impacts on allocations of the Discretionary Development Equalization Grant. The assessment of sector functions for Education, Health and Water influenced the allocations of the development grants in those

sectors. Local Governments that score above average receive a proportional increase in their budget allocation for those grants, while Local Governments that score below average on the performance assessment receive a reduction in their basic allocation.

Why are some Local Governments not assessed?

The analysis presented covers 146 out of 175 Local Governments that were operational in July 2019. In addition, 22 Municipalities were assessed under the Uganda Support to Municipal Infrastructure Development Program.¹ This assessment is linked to the national system, but is not directly comparable as it includes a few additional indicators relevant to this program. A further seven Local Governments started operations in FY2019/20 and were not assessed because many indicators could not yet be measured.² The Government aims to include these Districts in the next Performance Assessment which will begin in September 2020. It is also important to note that performance in the Water Sector was not assessed in Municipalities, where services are managed by the National Water and Sewerage Corporation.

Where can you find out more information?

Background material and detailed results of the performance assessment for all years are available on Uganda Budget Website (<https://budget.go.ug/lgps>) and Office of the Prime Minister website (<http://opm.go.ug/monitoring-and-evaluation>). This includes electronic data as well as the overall Local Government Performance Assessment Report and individual reports for Local Governments. In addition, the Local Government Performance Assessment Manual 2018 gives an overview of the process and indicators scored. Sector grant guidelines provide more information on the way grants are allocated in the budget.

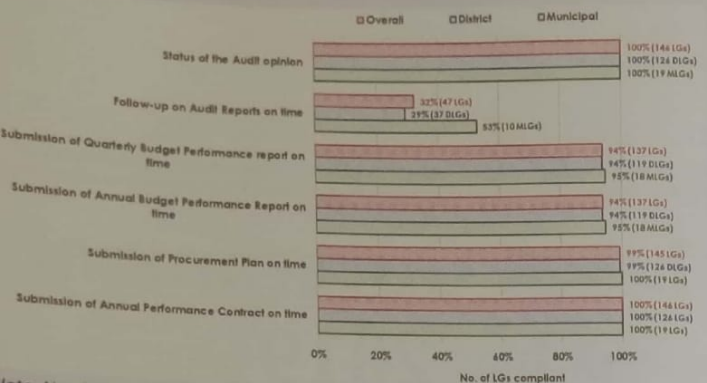
1 The USMID Municipalities are Apac, Arua, Busia, Entebbe, Fort Portal, Gulu, Hoima, Jinja, Kabale, Kamuli, Kasese, Kitgum, Lira, Lugazi, Masaka, Mbale, Mbarara, Moroto, Mubende, Ntungamo, Soroti and Tororo.
2 The new Districts are Obongi, Kazo, Rwampara, Kitagwenda, Madi-Okollo, Karenga, and Kalaki.

Summary of the Key Findings

Compliance to Accountability requirements

In 2019 LGPA generally showed tremendous improvement in compliance to all accountability requirements for both DLGs and MLGs compared to LGPA 2018. Specifically, 45 out of 146 (31%) LGs complied with all the 6 requirements, while 92 out of 146 (63%) LGs complied with 5 out of 6 accountability requirements.

Figure 1: Status of Compliance with Six Accountability Requirements by LGs



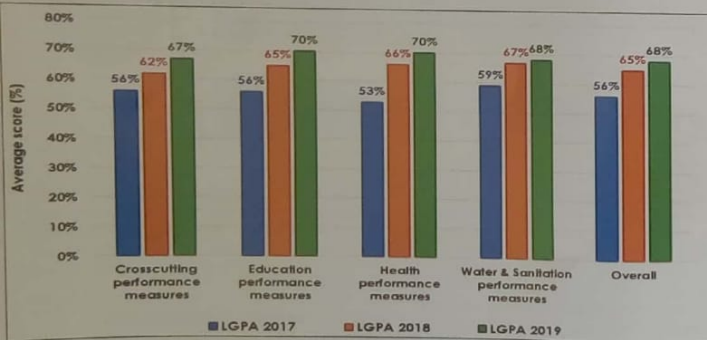
Note: Number of LGs Assessed = 146 (DLGs = 127 and MLGs = 19)

All the 146 LGs complied with the requirement of submission of the annual performance contract on time and Status of the audit opinion. The third best area of performance was the compliance with the submission of procurement plan on time which was achieved by 145 out of 146 LGs. Meanwhile, 137 out of 146 LGs complied with the requirement to submit the Quarterly Budget Performance Report and Annual Budget Performance Report on time. Compliance with follow-up on Audit Reports on time was poor; only 37 out of 127 DLGs and 10 out of 19 MLGs complied.

Overview of the results for Performance measures

The overall performance for all LGs assessed in 2019 across the four dimensions of performance measures improved to 68%, compared to 65% and 56% in 2018 and 2017 assessments respectively.

Figure 2: Comparison of results for performance measures between LGPAs 2017, 2018 and 2019



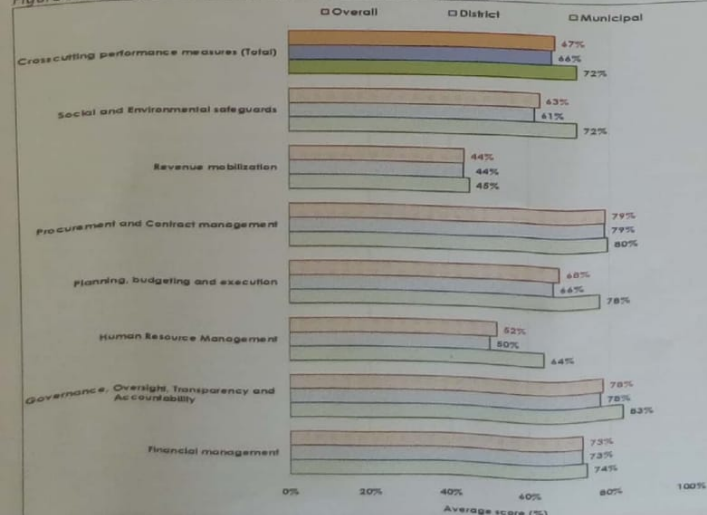
No. of LGs assessed = 146 in 2019, 144 in 2018 and 138 in 2017

Crosscutting performance measures improved from 56% in 2017 to 67% in 2019, while Education measures improved from 56% to 70%, Health from 53% to 70% and Water from 56% to 68% respectively over the same period. Significant improvement has notably been recorded in Health and Education performance measures.

Crosscutting performance measures

The performance of LGs in crosscutting measures improved in the 2019 assessment with the overall score at 67% of the maximum attainable points, up from 62% in the previous assessment; with MLGs registering a higher average score (72%) than that of DLGs (67%).

Figure 3: Results for crosscutting performance measures – LGPA 2019



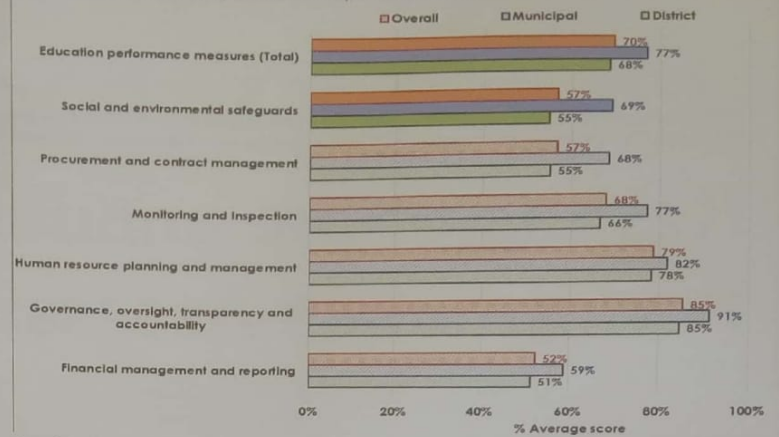
No. of LGs Assessed = 146 (DLGs = 127, MLGs = 19)

The best-performed thematic area was Procurement and contract management, where LGs overall achieved 79% of the maximum attainable score, followed by Governance, oversight, transparency and accountability with an overall score of 78%, and Financial management at 73%. Akin to previous assessments, the worst performed thematic area was Revenue mobilization with an overall score of 44%, followed by Human Resource Management at 52%.

Education performance measures

The overall average performance in Education performance measures improved from 65% in LGPA 2018 to 70% in LGPA 2019, with Municipal Councils scoring an average of 77% as compared to 68% for Districts.

Figure 4: Education sector performance scores per thematic area



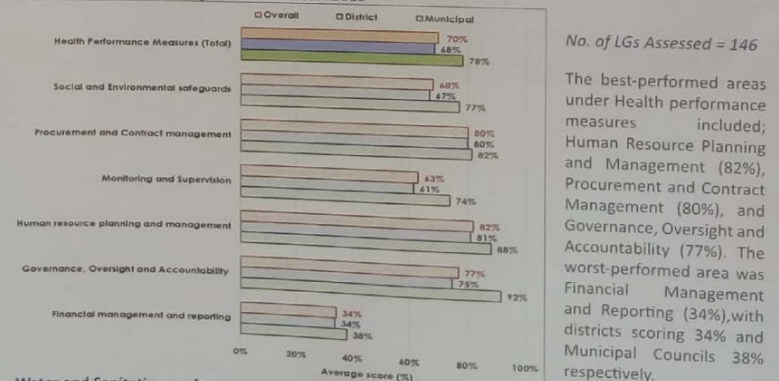
No. of LGs Assessed = 146

Performance across the six areas under Education performance measures indicated good performance in Governance, oversight, transparency and accountability with an average score of 85%, and Human Resource planning and management with an average score of 79%. The worst performed measure was Financial Management and Reporting with an average score of 52%. This was mainly due to delays in submission of quarterly and annual performance reports to the Planner for consolidation.

Health performance measures

The overall average performance in Health performance measures improved from 65% in LGPA 2018 to 70% in LGPA 2019, with Municipal Councils scoring 78% compared to 68% for Districts.

Figure 5: Summary Results for Health in LGPA 2019



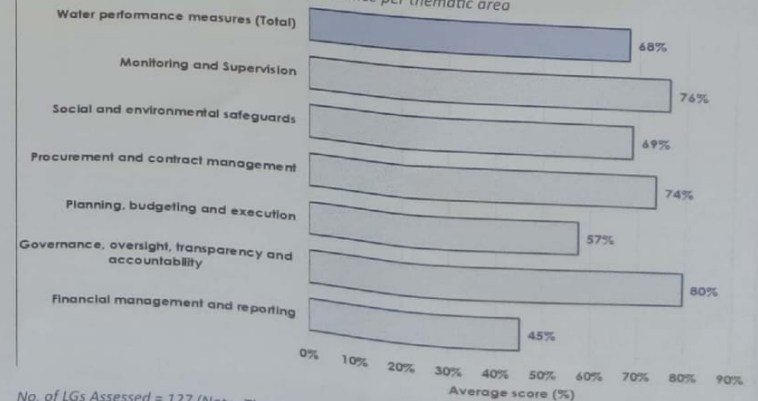
No. of LGs Assessed = 146

The best-performed areas under Health performance measures included; Human Resource Planning and Management (82%), Procurement and Contract Management (80%), and Governance, Oversight and Accountability (77%). The worst-performed area was Financial Management and Reporting (34%), with districts scoring 34% and Municipal Councils 38% respectively.

Water and Sanitation performance measures

The overall average performance of districts in Water and Sanitation performance measures marginally improved from 67% in LGPA 2018 to 68% in LGPA 2019.

Figure 6: Overall Water and Sanitation performance per thematic area



No. of LGs Assessed = 127 (Note: The Water assessment was only conducted in DLGs)

From Figure 11 above, the Governance, Oversight, Transparency and Accountability was the best performed thematic area with an average score of 80% and the worst performed area was financial management and reporting with 45%. Key to note is that the Planning, budgeting and execution thematic area registered a major decline in performance i.e. from 76% in 2017 to 57% in 2019.

Table 1: Overall average score

Rank	Local Government	Score
1	Kiruhura District	91
2	Bugiri District	90
3	Ibanda District	89
4	Masindi Municipal Council	88
4	Kumi District	88
4	Katakwi District	88
4	Ntungamo District	88
8	Ngora District	87
9	Sheema Municipal Council	86
10	Wakiso District	85
10	Kapchorwa District	85
12	Kira Municipal Council	84
13	Mbarara District	83
13	Jinja District	83
15	Kayunga District	82
15	Makindye-Ssabagabo Municipal Council	82
15	Kumi Municipal Council	82
15	Rubanda District	82
19	Rukungiri Municipal Council	81
19	Ibanda Municipal Council	81
21	Kibuku District	80
21	Butambala District	80
21	Bukedea District	80
21	Mityana Municipal Council	80
25	Kisoro Municipal Council	79
25	Kween District	79
25	Kiboga District	79
28	Bugiri Municipal Council	78
28	Sembabule District	78
28	Kisoro District	78
28	Gomba District	78
32	Mubende District	77
32	Iganga District	77
32	Buikwe District	77
32	Sheema District	77
32	Mayuge District	77
32	Bunyangabu District	77
32	Amuria District	77
32	Njeru Municipal Council	77
32	Budaka District	77
41	Kalungu District	76
41	Rukungiri District	76
41	Kabarole District	76
44	Soroti District	75
44	Buvuma District	75
44	Serere District	75
44	Namutumba District	75
44	Tororo District	75
44	Kalanga District	75
50	Kibaale District	74
50	Kapchorwa Municipal Council	74
50	Isingiro District	74
53	Pallisa District	73
53	Mukono District	73
53	Bushenyi District	73
53	Bududa District	73
57	Mitooma District	72
57	Manafwa District	72
57	Lwengo District	72
57	Rukiga District	72
57	Luwero District	72
62	Bulambuli District	71
62	Kanungu District	71
62	Bushenyi-Ishaka Municipal Council	71
65	Mukono Municipal Council	70
65	Omoro District	70
65	Kaliro District	70
65	Masaka District	70
69	Nansana Municipal Council	69
69	Koboko Municipal Council	69
69	Namayingo District	69
69	Mityana District	69
73	Lamwo District	68
73	Iganga Municipal Council	68

Rank	Local Government	Score
73	Mbale District	68
76	Otuke District	67
76	Kole District	67
76	Kamuli District	67
76	Dokolo District	67
76	Butebo District	67
81	Bukomansimbi District	66
81	Kotido District	66
81	Kaberamaido District	66
81	Gulu District	66
81	Kiryandongo District	66
81	Kagadi District	66
87	Mpigi District	65
87	Buyende District	65
87	Butaleja District	65
87	Rakai District	65
87	Kyegegwa District	65
87	Moyo District	65
87	Kakumiro District	65
87	Kabale District	65
95	Nakasongola District	64
95	Adjumani District	64
95	Alebong District	64
95	Kapelebyong District	64
95	Kamwenge District	64
100	Nwoya District	63
101	Nebbi District	62
101	Napak District	62
101	Kotido Municipal Council	62
101	Rubirizi District	62
101	Bulisa District	62
101	Amuru District	62
107	Kyankwani District	61
107	Koboko District	61
107	Nabiatuk District	61
107	Zombo District	61
107	Nakapiripirit District	61
107	Luuka District	61
107	Lira District	61
107	Sironko District	61
116	Nakaseke District	60
116	Kasese District	60
116	Busia District	60
119	Kitgum District	59
119	Bundibugyo District	59
119	Pader District	59
119	Agoro District	59
123	Moroto District	58
123	Masindi District	58
123	Lyantonde District	58
123	Hoima District	58
123	Buhweju District	58
123	Kyotera District	57
128	Yumbe District	56
130	Amolatar District	56
130	Kasanda District	56
130	Oyam District	56
130	Amudat District	56
134	Kwania District	55
135	Ntoroko District	54
136	Bugweri District	53
136	Kyenjojo District	53
138	Bukwo District	52
138	Apac District	52
140	Maracha District	51
140	Abim District	51
140	Namisindwa District	51
143	Pakwach District	47
143	Arua District	47
145	Kaabong District	46
146	Kikuube District	44

Table 2: Cross-cutting processes

Rank	Local Government	Score
1	Kira Municipal Council	87
2	Kiruhura District	86
3	Rubanda District	85
3	Ibanda District	85
5	Masindi Municipal Council	84
5	Wakiso District	84

Rank	Local Government	Score
5	Mbarara District	84
5	Buikwe District	84
9	Rukungiri Municipal Council	82
9	Ibanda Municipal Council	82
9	Kisoro District	82
9	Bugiri District	82
13	Jinja District	81
13	Isingiro District	81
15	Ntungamo District	80
15	Kabarole District	80
17	Makindye-Ssabagabo Municipal Council	79
17	Soroti District	79
17	Kayunga District	79
20	Sheema Municipal Council	78
20	Rukungiri District	78
20	Ngora District	78
20	Nabiatuk District	78
24	Sembabule District	77
24	Katakwi District	77
26	Bushenyi-Ishaka Municipal Council	76
26	Luwero District	76
26	Bulambuli District	76
29	Sheema District	75
29	Kween District	75
29	Kumi District	75
29	Gomba District	75
29	Butambala District	75
29	Bukedea District	75
35	Gulu District	74
35	Bunyangabu District	74
35	Amuria District	74
38	Njeru Municipal Council	73
38	Mukono Municipal Council	73
38	Rukiga District	73
38	Oyam District	73
38	Kapchorwa District	73
38	Kalungu District	73
44	Bugiri Municipal Council	72
44	Rakai District	72
44	Mukono District	72
44	Budaka District	72
48	Kumi Municipal Council	71
48	Mubende District	71
48	Mityana District	71
48	Masindi District	71
48	Kwania District	71
48	Kibaale District	71
48	Kabale District	71
55	Kaliro District	70
55	Buvuma District	70
55	Bukomansimbi District	70
58	Lamwo District	69
58	Kanungu District	69
58	Iganga District	69
61	Nakasongola District	68
61	Moroto District	68
61	Kiryandongo District	68
61	Butebo District	68
65	Koboko Municipal Council	67
65	Kisoro Municipal Council	67
65	Kapchorwa Municipal Council	67
65	Pallisa District	67
65	Omoro District	67
65	Namutumba District	67
65	Kole District	67
72	Mbale District	66
72	Masaka District	66
72	Koboko District	66
72	Kiboga District	66
72	Kakumiro District	66
72	Butaleja District	66
78	Nansana Municipal Council	65
78	Mpigi District	65
78	Kibuku District	65

Rank	Local Government	Score
78	Bushenyi District	65
78	Adjumani District	65
83	Nebbi Municipal Council	64
83	Rubirizi District	64
83	Mayuge District	64
83	Kyenjojo District	64
83	Kyegegwa District	64
83	Kasese District	64
83	Kalanga District	64
90	Moyo District	63
90	Mitooma District	63
90	Manafwa District	63
90	Kyankwani District	63
90	Kasanda District	63
90	Dokolo District	63
90	Buyende District	63
97	Mityana Municipal Council	62
97	Napak District	62
97	Luuka District	62
97	Bulisa District	62
97	Bugweri District	62
102	Kotido Municipal Council	61
102	Tororo District	61
102	Pader District	61
105	Iganga Municipal Council	60
105	Kyotera District	60
105	Kotido District	60
108	Yumbe District	59
108	Sironko District	59
108	Nebbi District	59
108	Nakapiripirit District	59
108	Kamuli District	59
108	Kaabong District	59
108	Bududa District	59
108	Alebong District	59
108	Agoro District	59
117	Ntoroko District	58
117	Nakaseke District	58
117	Maracha District	58
117	Lwengo District	58
117	Kamwenge District	58
122	Serere District	57
122	Nwoya District	57
122	Amuru District	57
125	Namisindwa District	56
125	Namayingo District	56
125	Kagadi District	56
125	Hoima District	56
125	Bundibugyo District	56
125	Abim District	56
131	Zombo District	55
131	Lyantonde District	55
131	Kapelebyong District	55
134	Kitgum District	54
134	Kaberamaido District	54
134	Amolatar District	54
137	Buhweju District	53
138	Otuke District	52
138	Lira District	52
140	Amudat District	51
141	Arua District	50
142	Apac District	45
143	Busia District	43
143	Bukwo District	43
145	Pakwach District	42
145	Kikuube District	42

Table 3: Education sector processes

Rank	Local Government	Score
1	Kapchorwa District	96
1	Katakwi District	96
1	Bukedea District	96
4	Kumi District	95
5	Amuria District	94

Rank	Local Government	Score
5	Mityana Municipal Council	94
7	Kibuku District	93
7	Kween District	93
9	Bugiri District	92
9	Kiruhura District	92
9	Masindi Municipal Council	92
12	Kaberamaido District	91
12	Ntungamo District	91
12	Bulambuli District	91
12	Kisoro Municipal Council	91
12	Sheema Municipal Council	91
17	Kiboga District	89
17	Wakiso District	89
17	Serere District	89
17	Kumi Municipal Council	89
21	Mbarara District	88
22	Kibaale District	87
22	Ibanda District	87
24	Mubende District	86
24	Buvuma District	86
24	Ngora District	86
24	Butambala District	86
28	Kisoro District	85
28	Kole District	85
28	Iganga Municipal Council	85
31	Kalanga District	83
31	Bushenyi-Ishaka Municipal Council	83
33	Jinja District	82
33	Mayuge District	82
33	Bududa District	82
33	Alebong District	82
33	Sheema District	82
33	Nansana Municipal Council	82
33	Makindye-Ssabagabo Municipal Council	82
33	Kira Municipal Council	82
41	Soroti District	81
42	Pallisa District	80
42	Rakai District	80
42	Amuru District	80
42	Gomba District	80
46	Sembabule District	79
47	Rukungiri District	78
47	Mityana District	78
47	Ibanda Municipal Council	78
50	Luwero District	77
50	Butaleja District	77
50	Rubanda District	77
50	Bunyangabu District	77
50	Mukono Municipal Council	77
50	Kapchorwa Municipal Council	77
56	Busia District	76
56	Kayunga District	76
56	Tororo District	76
56	Nakaseke District	76
60	Bushenyi District	75
62	Kalungu District	75
62	Iganga District	74
62	Kanungu District	74
62	Sironko District	74
62	Budaka District	74
66	Kakumiro District	73
66	Bugiri Municipal Council	73
68	Moyo District	72
68	Amudat District	72
68	Lwengo District	72
68	Omoro District	72
68	Rukungiri Municipal Council	72
73	Kabarole District	71
73	Kotido District	71
73	Otuke District	71
73	Kasanda District	71
77	Moroto District	70
77	Kagadi District	70

Rank	Local Government	Score
79	Kaliro District	69
79	Mitooma District	69
81	Kamuli District	68
81	Masaka District	68
81	Namutumba District	68
81	Namayingo District	68
81	Kapelebyong District	68
86	Buikwe District	67
86	Butebo District	67
88	Amolatar District	66
88	Kiryandongo District	66
88	Buhweju District	66
88	Agago District	66
92	Masindi District	65
92	Rukiga District	65
92	Njeru Municipal Council	65
95	Kitgum District	64
95	Kyegegwa District	64
97	Nakapiripirit District	63
97	Dokolo District	63
97	Lamwo District	63
100	Isingiro District	62
100	Kotido Municipal Council	62
102	Hoima District	61
102	Mukono District	61
102	Oyam District	61
105	Kabale District	60
105	Nakasongola District	60
107	Nabiatuk District	59
108	Kamwenge District	58
108	Lira District	58
108	Manafwa District	58
108	Lyantonde District	58
108	Napak District	58
113	Gulu District	56
113	Koboko District	56
115	Kaabong District	55
115	Abim District	55
115	Luuka District	55
115	Bukomansimbi District	55
115	Rubirizi District	55
120	Nebbi District	54
120	Bulisa District	54
120	Kyankwani District	54
120	Kwania District	54
124	Adjumani District	52
124	Buyende District	52
124	Koboko Municipal Council	52
127	Mbale District	51
127	Kyotera District	51

